



# Older Americans Act:

Wartburg College – Understanding Financial Supports and  
Benefits for Older Iowans

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# Older Americans Act of 1965



Lyndon Johnson signing the OAA, 1965

## OAA, Influenced by Political and Policy Trends in Aging

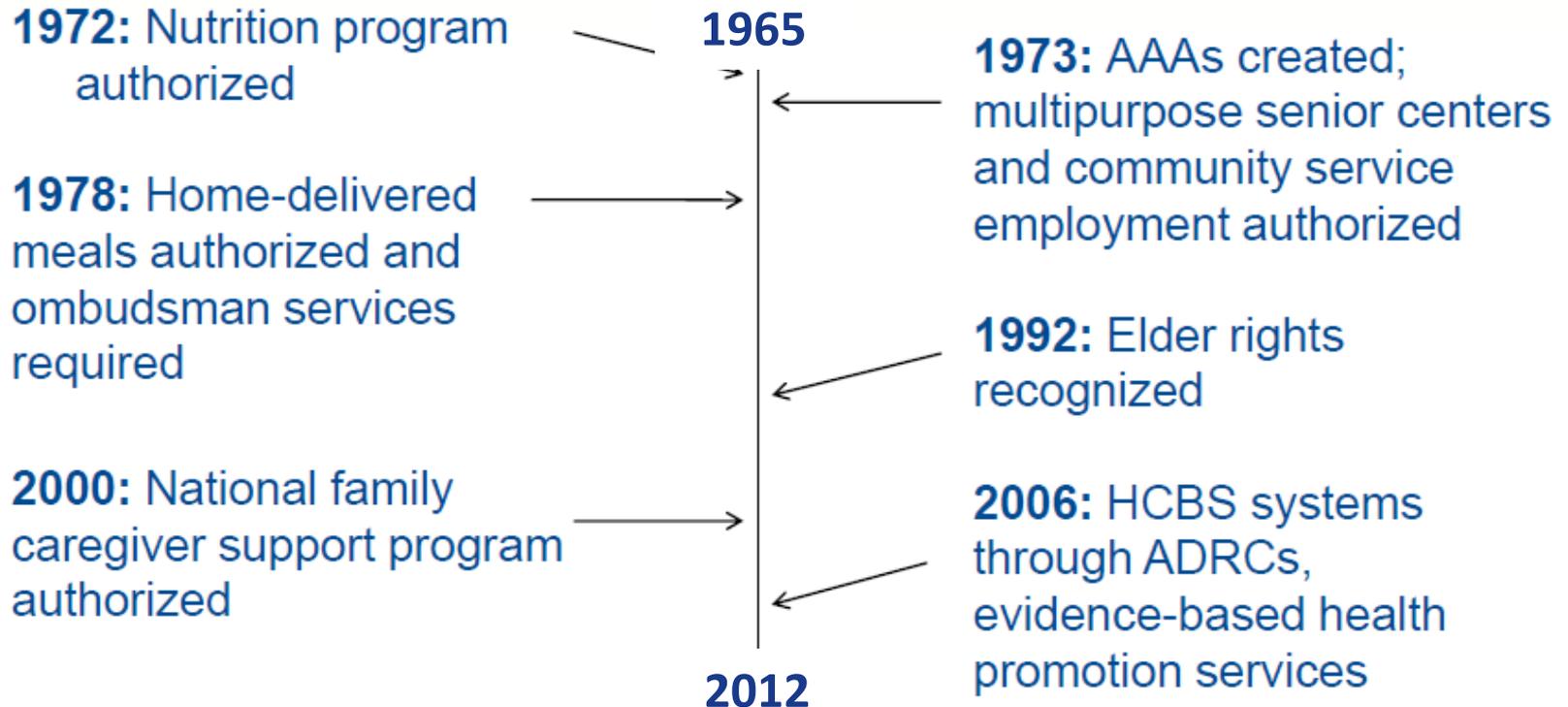
**1965:** Legacy of the Great Society: One of the foundation pieces for evolving public policy on aging

**1970s:** New Federalism: State and area agency on aging infrastructure development

**1980s:** National policy focus on nursing home reform and Medicaid HCBS waivers: OAA authorization for ombudsman program and Title III funding priority on home care services



# Timeline of Major Amendments



**2012:** Formation of Administration on Community Living (ACL). Merger of Administration on Aging, the Office on Disability and the Administration on Development Disability

**2014:** How best to position the Act for the baby boom population and the vulnerable elderly?

# OAA: Major Amendments

**1965 Act** was one of the foundation pieces for evolving public policy on aging

- Creation of strategies, programs, and services to meet needs of older people
- Provision of tangible and intangible help to innumerable older people
- Continuous and dynamic identification of needs of older people
- Development of nationwide aging infrastructure
- Recruitment of thousands of career professionals to field of aging

# OAA: Major Amendments

## **1967-1973: State and area agency on aging infrastructure development**

- Increased state agency authority for statewide planning and coordination (1967, 1969, 1973)
- AAAs created; States and AAAs required to develop a comprehensive and coordinated service system (1973)
- AAAs primary responsibility: coordinate services, stimulate expansion of services, serve as advocates for, and exercise leadership on behalf of, older persons (1973)
- AAAs —not intended to be —primary provider of services (1973)

# OAA: Major Amendments

## **1972-1978: Beginning of specific service programs**

- National nutrition program (1972)
- Multipurpose senior centers (1973)
- Community service employment (1973)
- Separate authorization for home-delivered meals (1978)
- Long-term care ombudsman program (1978)

# OAA: Major Amendments

## **1978-1992: Consolidation, coordination, and streamlining**

- 1978: Consolidation of titles for State/AAA operations, nutrition services, and senior centers
- 1987: New and separate authorizations for in-home services, health education and promotion, elder abuse prevention and long-term care ombudsman, etc.
- 1992: Again, major restructuring by creating a new Title VII for Vulnerable Elder Rights Protection Activities

# OAA: Major Amendments

## 2000

- National family caregiver support program authorized
- Cost-sharing recognized

## 2006(examples)

- Greater focus on development of home and community-based services and systems development
- Implement Aging and Disability Resource Centers (ADRCs) in all states
- SUAs and AAAs to focus on planning for baby boom population

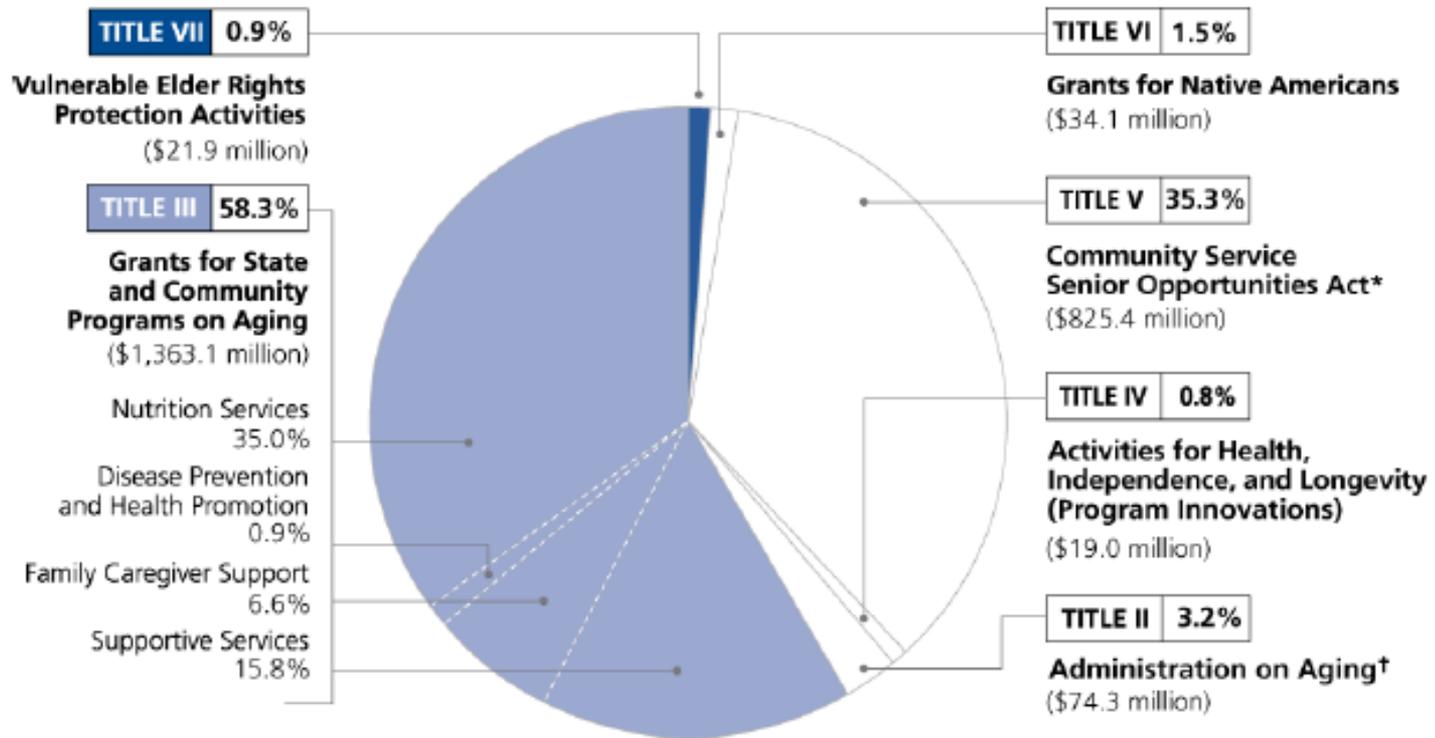
**2011** Reauthorization (?) stay tuned . . . . .

# 2006 OAA Titles

<b>Title I</b>	<b>Declaration of Objectives; definitions</b>
<b>Title II</b>	<b>Administration on Aging</b>
<b>Title III</b>	<b>Grants for state and community programs on aging</b>
<b>Title IV</b>	<b>Activities for health independence and longevity</b>
<b>Title V</b>	<b>Community service senior opportunities act</b>
<b>Title VI</b>	<b>Grants for native Americans</b>
<b>Title VII</b>	<b>Allotments for vulnerable elder rights protection activities</b>

# OAA Programs and Funding, FY 2010

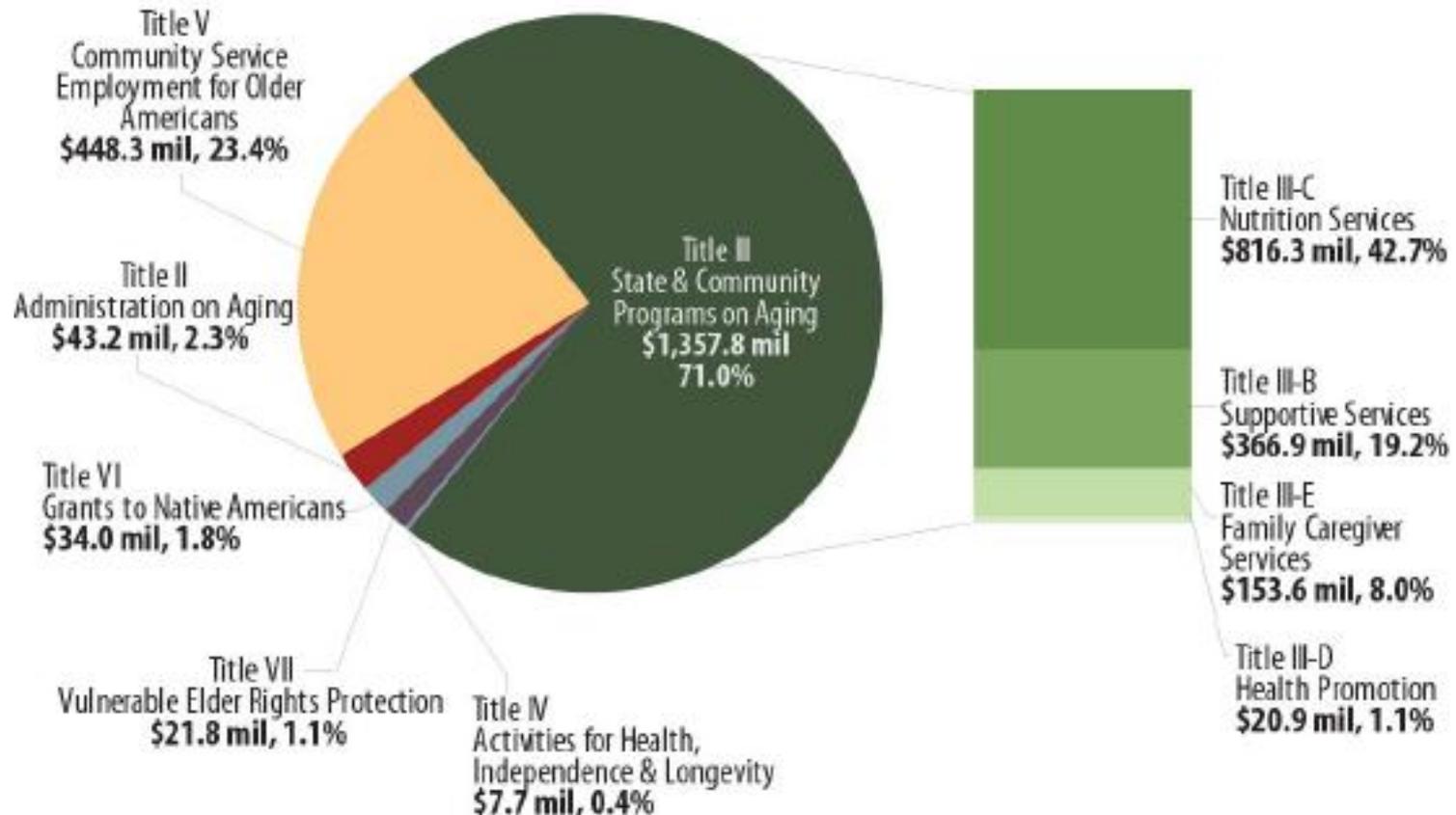
**Total Funding = \$2.3 billion**



Source: Prepared by the National Health Policy Forum, based on appropriations data in Angela Napili and Kirsten J. Colello, "Older Americans Act (OAA): Funding," Congressional Research Service, Report RL33880, updated April 9, 2010, and in P.L. 111-148.

# OAA, FY2012 Funding

As a percentage of total OAA funding, \$1.913 billion

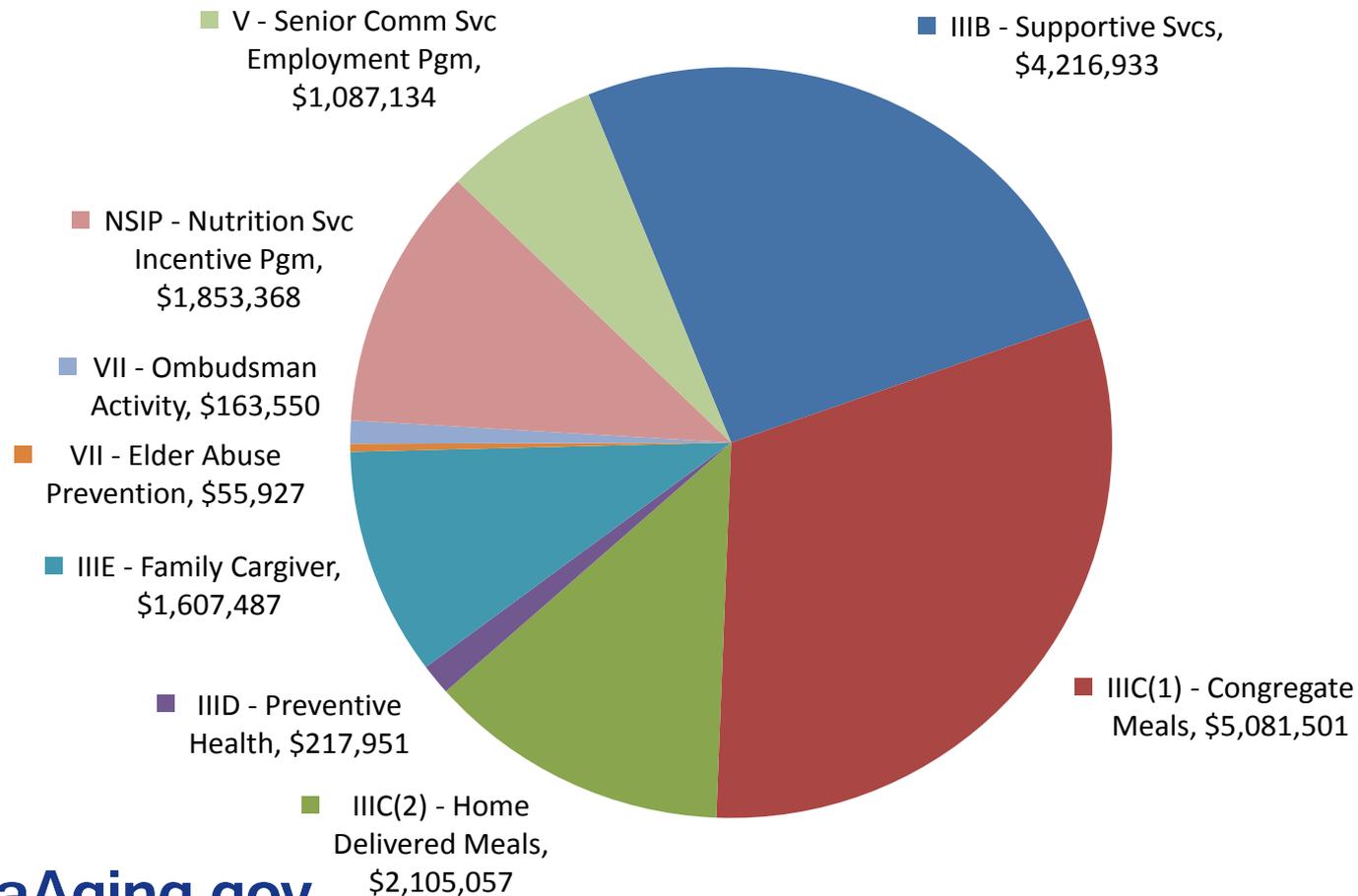


Source: HHS, AOA, Fiscal Year 2013 Justification of Estimates for Appropriations Committee, February 13, 2012, [http://aoa.gov/AoARoot/About/Budget/DOCS/FY\\_2013\\_AoA\\_CJ\\_Feb\\_2012.pdf](http://aoa.gov/AoARoot/About/Budget/DOCS/FY_2013_AoA_CJ_Feb_2012.pdf); Personal communication with G. Steven Hagy, Director, Office of Budget and Finance, AOA, April 4, 2012.

Note: Sums may not total due to rounding. Does not include other programs administered by ACL such as the Lifespan Respite Care Program and the Alzheimer's Disease Supportive Services Program.

# FY13 – OAA Funding

## FFY 2013 Older Americans Act Authorization Iowa Department on Aging [\$16,388,908]



# Themes in Legislative Developments

## Participation of older people in OAA programs

- Universal vs. targeted participation
  - No means-testing
  - Focus on —greatest social and economic need
  - Low income and minority older people
  - People with Alzheimer’s disease; frail elderly; those at risk for institutionalization; limited English proficiency
  - Rural constituencies
  - Caregivers
  - Abused, neglected, exploited older persons, both in home and institutional settings

# Themes in Legislative Developments

- Tension between federally designated services and state and local needs
  - For example, congressional directives for mandatory services, but states allowed to transfer of funds between supportive and nutrition services
- Consolidation, simplification, flexibility vs. increasing number of congressionally imposed requirements
- Planning, coordination, and advocacy functions vs. management of specific service programs

# Themes in Legislative Developments

## Title III formula controversies

- How to equitably distribute funds

Specific statutory recognition of functions already performed by state/area agencies (law catch-up)

- For example, outreach for public benefits, HCBS

Some R&D initiatives become operating programs

- For example, nutrition program, long-term care ombudsman, HCBS waivers

# Policy Questions for Reauthorization

How should Act be positioned to prepare for baby boom population?

- How should current programs be altered to accommodate changing older population? (for example, nutrition, senior center modernization? More focus on HCBS?)
- How to balance universal participation with focus on special populations?
- Increased authority for AoA?

# Policy Questions for Reauthorization

How to balance interest group requests for new authorities with requests for increased appropriations?

- Are authorizing programs too broad or too restrictive for relatively limited funding?
- What is needed most? New programs, expanded authority, flexibility, and/or increased funding?
- How do new programs affect funding for existing programs? ADRC??

# Beyond the OAA

## Management of Medicaid and state-funded HCBS programs

- 2/3 of SUAs and 60% of AAAs manage Medicaid HCBS waivers
- Some SUAs have played a pivotal role in state LTSS systems redesign

## Management of adult protective services funds

- 31 SUAs and almost half of AAAs manage APS funds

## State Health Insurance Program (SHIP)

- 2/3 of SUAs and AAAs manage CMS' SHIP funds
- (Moving to ACL)

# OAA: Broad Mission, Limited Resources

- Many advocates say OAA resources have not kept pace with increasing older population
- Effect of state budgetary woes on aging programs
- Aging network successful in leveraging non-OAA funds and in developing varied services programs; will this continue?
- The aging of the baby boom and their caregivers will pose challenges for the aging infrastructure

# LifeLong Links



**1 – 866 – 468 – 7887**

# Older Iowans Act

**Iowa Code 231**

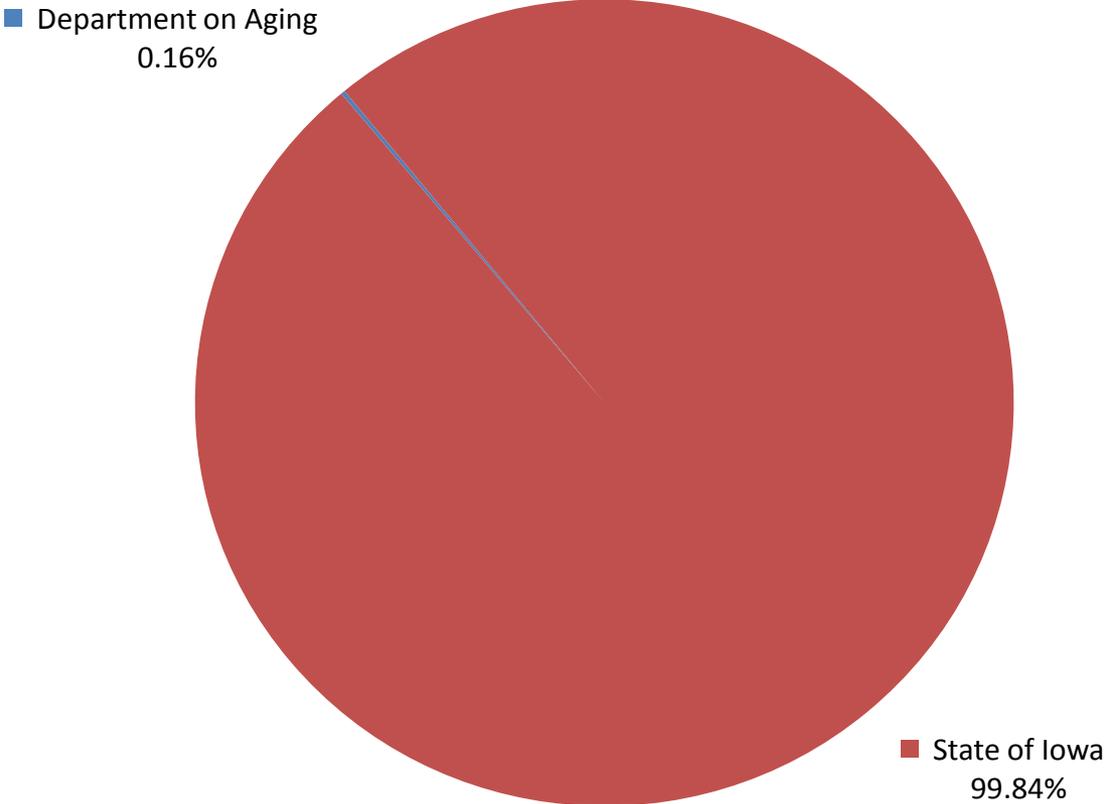
# Elder Iowans Act

## Provides Authority to:

- Establishes Iowa Department on Aging as the designated State Unit on Aging
- Establishes Commission, duties and authorities
- Administer/aligns programs with Older Americans Act
- Administers Aging and Disability Resource Center (ADRC) – LifeLong Links

# Percent of IDA State General Fund Approps in relationship to entire State FY13 Budget

**FY 2013 General Fund Appropriations**



# IDA Approps FY13

\$ 10,342,086.

# Questions



## Sources:

- *Funding for the Older Americans Act and Other Aging Services Programs:* Congressional Research Service (February 22, 2013)
- *Older Americans Act: History and Promise:* National Council on Aging, Age4Action Network, One Away Campaign for Elder Economic Security, National Institute of Senior Centers (April 7, 2011)

Thank you

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